

### **Community Development Block Grant Program**

#### FFY 2023 Annual Action Plan

For the Period: January 1, 2023 to December 31, 2023

Submitted to: U.S. Department of Housing and Urban Development

Prepared By: City of Overland Park Planning and Development Department

#### **Executive Summary**

#### AP-05 Executive Summary - 91.200(c), 91.220(b)

#### 1. Introduction

The 2023 Annual Action Plan covers the period beginning January 1, 2023 through December 31, 2023. The proposed activities in the plan intend to benefit low to moderate-income Overland Park residents. During the 2023 program year, the City of Overland Park focuses on using CDBG funds for neighborhood improvements in low and moderate-income areas of the city, housing improvements, and the provision of public services, including emergency assistance, assistance to domestic violence victims, homeless services, and early childhood education.

#### 2. Summarize the objectives and outcomes identified in the Plan

In 2023, the City of Overland Park will invest funds in public services to provide emergency assistance and support early childhood education. Infrastructure programs that improve the overall conditions in neighborhoods are also a significant focus. The objective is to focus resources on public infrastructure and housing stock in CDBG-eligible areas, to provide a positive visual impact, and to promote social stability and public safety. The desired outcome is to enhance the quality of life for a population that struggles to provide life necessities, such as decent, affordable housing and an environment that supports healthy households.

The objectives for the 2020-2024 Consolidated Plan include:

- 1. Suitable Living Environment
- 2. Decent Housing
- 3. Economic Opportunity

The outcomes for the 2020-2024 Consolidated Plan include:

- 1. Availability/Accessibility
- 2. Affordability
- 3. Sustainability

#### 3. Evaluation of past performance

The City continues to meet the goals and objectives as set forth in the 2020-2024 Consolidated Plan, with primary focus on activities benefitting low and moderate-income persons.

During the 2022 Program Year, which covers January 1, 2022 through December 31, 2022, the City of Overland Park completed a variety of activities that addressed needs identified within the community.

The City disbursed a total of \$470,498.56 in CDBG funds and \$265,889.92 in CDBG-CV funds in the following categories:

	CDBG	CDBG-CV
Economic Development Projects	\$0.00	\$127,818.00
Public Facility and Infrastructure Projects	\$0.00	\$0.00
Housing Projects	\$ 277,474.89	\$0.00
Public Service Projects	\$ 118,863.88	\$135,260.10
Planning & Administration	\$ 74,159.79	\$2,811.82

#### 4. Summary of Citizen Participation Process and consultation process

Citizen participation and input on the community-wide level is obtained through specific-purpose public hearings and public meetings held by the CDBG Advisory Committee. The CDBG Advisory Committee met throughout 2022, including September 21, 2022, September 22, 2022, and October 20, 2022, to discuss and provide recommendations for the Action Plan. The 2023 draft Action Plan was available for public comment from December 28, 2022 through January 30, 2023, and made available to the public on the City's website and the City Clerk's Office at Overland Park City Hall. The City held a public hearing at the City Council meeting on February 6, 2023. The City received no public comments during the public comment period or at the public hearing.

Extensive data analysis, termed "Neighborhood Indicators," supports the development of the Action Plan. The Neighborhood Indicators use more than a dozen sources of geographically linked data on housing stock, occupancy, homeownership, population, income, code enforcement, and crime-related incidents. A weighted scoring system applied to data from the past five years helps to identify emerging trends and effects of external factors, such as changing social and economic conditions. In addition, city staff within the Planning and Development Services Department actively participates in the Johnson County Continuum of Care, as well as a variety of social service projects that link local agencies with schools and community policing efforts.

#### 5. Summary of public comments

The City of Overland Park encourages residents to participate in the development of the Consolidated and Annual Plans, any substantial amendments to the Consolidated and Annual Plans, performance reports, and the review of substantial amendments to the Citizen Participation Plan (CPP). It will continue to provide opportunities for participation as set forth in its Community Development Block Grant Citizen Participation Plan, updated and adopted in July 2011, and reviewed each year since. The City reviewed the CPP in 2016 and 2017, and the CDBG Citizen Advisory Committee approved updates on March 23, 2017 and by City Council on April 17, 2017. The review prompted a decision to make significant updates in preparation for changes to align with Affirmatively Furthering Fair Housing. The CPP was also update to include specific approval process for action related to the CDBG-Coronavirus funding allocation on October 5, 2020.

The Mayor's office appoints an advisory group of diverse citizens, known as the CDBG Advisory Committee. In addition to public meetings of the Advisory Committee and public hearings, the participation process includes periodic consultation with neighborhood leaders through various City committees and public engagement efforts, and local social service agencies through the Johnson County Continuum of Care. The Overland Park City Council is consulted during annual discussions regarding the CAPER during a meeting of the City's Community Development Committee.

The City publishes public notices and provides electronic notifications for every CDBG Advisory Committee meeting on the City of Overland Park website. The City emails public notices to a citywide database of interested parties, as well as to Kansas City Metro Area news outlets. The City follows a similar public notice process for every Community Development Committee, Neighborhood Executive Committee, and City Council meeting. The City makes available paper copies of the CAPER report and each Annual Action Plan for public access at the City's Neighborhood Services office.

The 2023 draft Action Plan was available for public comment from December 28, 2022 through January 30, 2023, and made available to the public on the City's website, the City Clerk's Office, and the Neighborhood Services Office. The City held a public hearing at the City Council meeting on February 6, 2023. The City received no public comments during the public comment period or at the public hearing.

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

The 2023 draft Action Plan was available for public comment from December 28, 2022 through January 30, 2023, and made available to the public on the City's website, the City Clerk's Office, and the Neighborhood Services Office. The City held a public hearing at the City Council meeting on February 6, 2023. The City received no public comments during the public comment period or at the public hearing.

The City of Overland Park is diligent in seeking broad-based community input to guide CDBG fund allocation. The CDBG Advisory Committee continues to seek inclusive community input each year as it examines progress and measures the impact of the CDBG Consolidated Plan strategy.

#### 7. Summary

The City of Overland Park continues to be diligent in seeking broad-based community input to guide CDBG fund allocations. The City and the CDBG Advisory Committee will continue to work in partnership to seek inclusive community input throughout the year as it examines progress of each funded project and measures the impact of the CDBG Consolidated Plan.

#### PR-05 Lead & Responsible Agencies - 91.200(b)

#### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	OVERLAND PARK	Planning and Development Services

Table 1 – Responsible Agencies

#### Narrative

#### **Consolidated Plan Public Contact Information**

City of Overland Park Planning and Development Services Strategic Planning Division Ruanda McFerren – Grants Program Coordinator 8500 Antioch Overland Park, KS 66212 913-895-6192

#### AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

The City of Overland Park continues to make a strong effort to solicit public input for community development plans and actions. In the process of developing the Annual Action Plan, outreach activities utilized to gather public input included public hearings, public notices, and organizational meetings.

City staff consulted with and continues to develop working relationships with adjacent jurisdictions, public agencies and non-profit organizations, such as Johnson County's Continuum of Care administered by United Community Services, the Kansas Housing Resources Corporation and other agencies and organizations to provide insight and assistance with identifying needs and better managing the city's consolidated planning process.

## Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The City of Overland Park ensures services are provided within the jurisdiction through participation in the Johnson County Continuum of Care, where City staff is able to develop relationships with other local entities and social service providers through which collaborative projects can be identified.

The Johnson County Housing Authority is the public housing provider for residents within the city of Overland Park. City staff monitors data related to public housing utilization within the city in order to continue to understand the housing needs of the community.

# Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Prompted by the intersection between homeless persons and the low and moderate-income persons served through public service projects, the City of Overland Park staff attends meetings of the Johnson County Continuum of Care and participates in the Rank and Review Committee. The City also has a seat on the Continuum of Care's Board. Additionally, the City also provides funding for the stability of emergency shelters within the community.

The City of Overland Park provides financial support to the Human Services Fund through United Community Services, which supports local social services agencies in their efforts to address the needs of households in poverty through projects such as childcare, mental and physical health, and financial literacy and education.

The City also provides financial support to the Johnson County Human Services Department, which administers emergency assistance for households experiencing homelessness or households at risk of homelessness in order to address housing instability within the community.

# Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

While the City does not receive ESG funds, it participates in the Johnson County Continuum of Care and takes part in discussions related to these issues.

## 2. Agencies, groups, organizations and others who participated in the process and consultations

#### Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	CITY OF OVERLAND PARK
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Children
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-Persons with HIV/AIDS
		Services-Victims of Domestic Violence
		Services-homeless
		Services-Health
		Services-Education
		Services-Employment
		Service-Fair Housing
		Services - Victims
		Health Agency
		Other government - Local
		Planning organization
		Planning & Development Department
		Grantee Department
		Neighborhood Organization

	What section of the Plan was addressed by	Housing Need Assessment		
	Consultation?	Public Housing Needs		
		Homeless Needs - Chronically homeless		
		Homeless Needs - Families with children		
		Homelessness Needs - Veterans		
		Homelessness Needs - Unaccompanied youth		
		Homelessness Strategy		
		Non-Homeless Special Needs		
		Market Analysis		
		Economic Development		
		Anti-poverty Strategy		
		Lead-based Paint Strategy		
		Needs Assessments/ Strategic Plan		
	Briefly describe how the Agency/Group/Organization	The Planning and Development Services Department's Strategic Planning Division,		
	was consulted. What are the anticipated outcomes of	Neighborhood Services Section administers non-housing CDBG funds. Extensive		
	the consultation or areas for improved coordination?	staff analysis of recent program outcomes, existing community conditions, citizen		
		comment, and follow-up consultations and research have informed discussion at		
		many levels.		
2	Agency/Group/Organization	CITY OF OVERLAND PARK - CDBG ADVISORY COMMITTEE		
	Agency/Group/Organization Type	Advisory Committee		
		Neighborhood Organization		
	What section of the Plan was addressed by	Homelessness Strategy		
Consultation? Non-Homeles		Non-Homeless Special Needs		
		Anthe an example Structure and		
		Anti-poverty Strategy		

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The CDBG Advisory Committee is a Mayor appointed committee from community-wide applications. Consulted through the annual meeting schedule	
3	Agency/Group/Organization	CITY OF OVERLAND PARK - NEIGHBORHOOD EXECUTIVE COMMITTEE	
	Agency/Group/Organization Type	Services - Housing Advisory Committee Neighborhood Organization	
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Non-Housing Community Development	
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Advisory group members are appointed by individual neighborhoods, the Neighborhood Executive Committee (NEC), a grassroots leadership committee. Ongoing input from the NEC will help guide the CDBG Advisory Committee.	
4	Agency/Group/Organization	CITY OF OVERLAND PARK - PUBLIC WORKS DEPARTMENT	
	Agency/Group/Organization Type	Other government - Local Public Works Department	
	What section of the Plan was addressed by Consultation?	Non-Housing Community Development	
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through email, phone calls, and meetings.	
5	Agency/Group/Organization	CITY OF OVERLAND PARK - PARKS AND RECREATION DEPARTMENT	
	Agency/Group/Organization Type	Agency - Management of Public Land or Water Resources Other government - Local Parks and Recreation Department	

	What section of the Plan was addressed by Consultation?	Non-Housing Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through email, phone calls, and meetings.
6	Agency/Group/Organization	City of Overland Park City Manager's Office
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas Agency - Emergency Management Other government - Local
	What section of the Plan was addressed by Consultation?	Non-Housing Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Overland Park City Manager's Office houses our Emergency Management Coordinator who is consulted through email, phone calls, and meetings. Staff participate in damage assessment exercises.
7	Agency/Group/Organization	United Community Services of Johnson County
	Agency/Group/Organization Type	Services - Housing Services-homeless Regional organization Planning organization Non-Profit Agency

	What costion of the Dien was addressed by		
	What section of the Plan was addressed by	Housing Need Assessment	
	Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children	
		Homelessness Needs - Unaccompanied youth	
		Homelessness Strategy	
		Anti-poverty Strategy	
		Needs Assessment	
	Briefly describe how the Agency/Group/Organization	UCS staff administers the local Continuum of Care. The agency holds an annual	
	was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Human Service Summit for the entire Kansas City metro area. It gathers agencies, volunteers, governmental staff, business leaders and faith-based organizations to discuss common issues and spark opportunities for collaboration. UCS provides data analysis, leads collaborative planning and mobilize resources to enhance the availability and delivery of health and human services. This collaboration assures that availability of health and human services is enhanced to meet present and emerging needs. In 2020-2021, UCS also completed the Johnson County Housing Study and Housing Toolkit, a document Overland Park often consults. In 2022, UCS facilitated the creation of a housing advocacy group in Overland Park (Community Housing Advocacy Training).	
8	Agency/Group/Organization	Johnson County Housing Services	
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Other government - County Regional organization Planning organization	
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Lead-based Paint Strategy	

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through email, phone calls, and meetings.
9	Agency/Group/Organization	JOHNSON COUNTY HOUSING AUTHORITY
	Agency/Group/Organization Type	РНА
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through email, phone calls, and meetings.
10	Agency/Group/Organization	Johnson County Human Services
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through email, phone calls, and meetings.

11	Agency/Group/Organization	Mid-America Regional Council
	Agency/Group/Organization Type	Services - Housing Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Non-Housing Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Overland Park continuously consults with the Mid-America Regional Council (MARC) through meetings, phone calls, and emails. MARC, in partnership with KC Rising and the Federal Reserve Bank of Kansas City, is developing the Kansas City Regional Digital Equity Action Strategy with consultation from local governments, internet service providers, businesses, civic leaders, and community partners. The effort will result in a strategy for broadband and digital equity via short- and long-term investments that achieve the goal of providing all households in the region with high-quality and affordable access to broadband. Additionally, MARC is spearheading efforts for a regional Housing Hub. Overland Park is actively involved in conversations around this effort and participates in the Regional Housing Partnership Committee.
12	Agency/Group/Organization	JOHNSON COUNTY MENTAL HEALTH CENTER
	Agency/Group/Organization Type	Services-Persons with Disabilities Health Agency Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

Briefly describe how the Agency/Group/Organization	Consulted through email, phone calls, and meetings.
was consulted. What are the anticipated outcomes of	
the consultation or areas for improved coordination?	

Identify any Agency Types not consulted and provide rationale for not consulting

#### Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?		
Continuum of Care	Johnson County Human	Addressing the needs of homelessness in our community and identifying available		
continuum of care	Services	resources for low- to moderate-income persons, including veterans.		
2020-2024 Consolidated	Johnson County Kansas	We typically provide services to similar types of agencies, focusing on housing and		
Plan	Johnson County, Kansas	emergency assistance programs.		
Analysis of Impediments	Kansas City, Missouri	Dian identifies impediments to fair bousing sheise within Kansas City matropolitan area		
to Fair Housing Choice	Kansas City, Missouri	Plan identifies impediments to fair housing choice within Kansas City metropolitan area.		
ForwardOP	Overland Park, KS	This is the City's strategic plan. The goals and long-term strategies identified in the plan		
FOIWAIUOP		help inform CDBG priorities.		
Johnson County	United Community	This study of housing needs in Johnson County details housing needs and identifies		
Community Housing	Services of Johnson	potential housing solutions. The housing focus of the City's CDBG funds is informed by		
Study	County	this study.		
Johnson County Housing	United Community	Informed by the Countywide Housing Study, the Housing for All Toolkit details		
Johnson County Housing	Services of Johnson	recommendations to equip local communities with strategies for taking action. The		
for All Toolkit	County	Toolkit helps shape the City's housing strategies.		

Table 3 - Other local / regional / federal planning efforts

#### Narrative

#### AP-12 Participation - 91.401, 91.105, 91.200(c)

## **1.** Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City developed the 2023 Annual Action Plan through continuous feedback from the CDBG Advisory Committee regarding community needs. Advisory Committee members completed an evaluation of funding requests through agency presentations and reviewing applications for funding. The Overland Park City Council provided additional feedback regarding community priorities and neighborhood needs. Citizens, public agencies, and other interested participants were given access to records and information related to the plan and associated projects in order to gather continuous feedback.

The draft Annual Action Plan was available for public comment from December 28, 2022 through January 30, 2023 and made available to the public on the City's website, the City Clerk's Office, and the Neighborhood Services Office. The City held a public hearing at the City Council meeting on February 6, 2023.

The City's Citizen Participation Plan (CPP) outlines policies and procedures to provide opportunities for the community to work in partnership with the city to identify needs and allocate CDBG funds. Residents, public agencies, and other interested participants had access to records and information related to the plan and associated projects in order to gather continuous feedback.

#### **Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons
1	Public Meeting	Non- targeted/broad community	There were three public meetings held by the CDBG Advisory Committee. The city received 15 applications submitted for review. The City invited applicants to make grant presentations on two separate occasions; the Advisory Committee received and reviewed applications and submitted funding recommendations for 11 of the applicants.	During grant presentations by applicants, questions were asked of each applicant regarding how CDBG funding would be utilized, agency budget, record-keeping methods, and number of clients they anticipate serving.	No comments were not accepted.
2	Public Hearing	Non- targeted/broad community	The draft Annual Action Plan was available for public comment from December 28, 2022 through January 30, 2023. The City made the draft plan available to the public on the City's website, the City Clerk's Office, and the Neighborhood Services Office. The City held a public hearing at the City Council meeting on February 6, 2023.	The City received no public comments during the public comment period or at the public hearing.	No comments were not accepted.

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons
3	Newspaper Ad	Non- targeted/broad community	The City published an ad within the Legal Record announcing a public comment from December 28, 2022 through January 30, 2023. The City made the draft plan available to the public on the City's website, the City Clerk's Office, and the Neighborhood Services Office. The City held a public hearing at the City Council meeting on February 6, 2023.	The City received no public comments during the public comment period or at the public hearing.	No comments were not accepted.
4	Internet Outreach	Non- targeted/broad community	The City posted a public notice on the city's website announcing a public comment from December 28, 2022 through January 30, 2023. The City made the draft plan available to the public on the City's website, the City Clerk's Office, and the Neighborhood Services Office. The City held a public hearing at the City Council meeting on February 6, 2023.	The City received no public comments during the public comment period or at the public hearing.	No comments were not accepted.

5	Internet Outreach	Non-targeted/broad	City staff sent an email to the	The City received	No comments were not
		community	Johnson County Continuum of	no public	accepted.
			Care list with a link to the	comments during	
			public notice on the city's	the public	
			website announcing a	comment period or	
			public comment from	at the public	
			December 28, 2022 through	hearing.	
			January 30, 2023. The City		
			made the draft plan available		
			to the public on the City's		
			website, the City Clerk's		
			Office, and the Neighborhood		
			Services Office.		

Table 4 – Citizen Participation Outreach

#### **Expected Resources**

#### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

#### **Anticipated Resources**

Program	Source of	Uses of Funds	Expe	cted Amoun	t Available Yea	ar 1	Expected	Narrative Description
	Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	750,000	0	0	750,000	750,000	The City anticipates an allocation of \$750,000 annually; no program income is anticipated.

Program	Source of	Uses of Funds	Expe	cted Amoun	t Available Yea	ar 1	Expected	Narrative Description
	Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
Other	public -	Admin and						
	federal	Planning						
		Economic						
		Development						
		Housing						
		Public						
		Improvements						
		Public Services	0	0	0	0	0	

Table 5 - Expected Resources – Priority Table

## Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City provides general fund dollars to local agencies to assist with human service needs not eligible to apply for CDBG funding. In addition, because of the 15% cap on public service, when the City provides funding to United Community Services of Johnson County, that program has the capacity to reach more people in need.

## If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

There are no known publicly-owned properties identified as appropriate to be used to address the needs identified in this plan.

#### Discussion

The City of Overland Park has determined that if the 2023 CDBG allocation is less than the anticipated \$750,000, the grant funding will be calculated as follows:

1) All allocations, except Administration, will be reduced on a pro-rata basis for the amount below \$750,000.

2) Public Service projects will not exceed 15% of the total allocation.

The City of Overland Park has determined that if the 2023 CDBG allocation exceeds the anticipated \$750,000, the grant funding will be calculated as follows:

- 1) The allocation for all funded organizations will be increased on a pro-rata basis for the amount above \$750,000.
- 2) Awards for projects in the Housing and Economic Development categories will remain at the current funding levels;
- 3) Administration allocation will remain at \$100,000; and
- 4) Any additional funds will go to the Sudden Opportunity Program.

The City of Overland Park has determined that unobligated funds will be allocated to Sudden Opportunity Projects, with priority to projects that meet CDBG Program Objectives.

#### Annual Goals and Objectives

#### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Needs Addressed	Funding	Goal Outcome Indicator
Order 1	Neighborhood	Year 2020	Year 2024	Non-Housing	Non-Housing	CDBG:	Public Facility or Infrastructure
T	-	2020	2024	0	e e		
	Improvement and			Community	Community	\$300,000	Activities other than Low/Moderate
	Stability			Development	Development		Income Housing Benefit: 500
				Public			Persons Assisted
				Improvements and			
				Infrastructure			
2	Public Services	2020	2024	Homeless	Non-Housing	CDBG:	Public service activities other than
				Non-Homeless	Community	\$112,500	Low/Moderate Income Housing
				Special Needs	Development		Benefit: 441 Persons Assisted
					Public Services		
3	Housing	2020	2024	Affordable Housing	Affordable Housing	CDBG:	Rental units rehabilitated: 12
	Rehabilitation					\$237,500	Household Housing Unit
							Homeowner Housing Rehabilitated:
							22 Household Housing Unit
4	Planning and	2020	2024	Administration	Administration	CDBG:	Other: N/A
	Administration					\$100,000	

Table 6 – Goals Summary

#### **Goal Descriptions**

1	Goal Name	Neighborhood Improvement and Stability
	Goal Description	Improvements to public infrastructure and facilities are needed to help the city address current and unfolding trends in aging neighborhoods, particularly those at greatest risk of becoming blighted.
2	Goal Name	Public Services
	Goal Description	Provision of funding to support public service programs that assist low and moderate-income households, including emergency financial assistance, childcare assistance, healthcare services, and supportive services.
3	Goal Name	Housing Rehabilitation
	Goal Description	Provide rehabilitation services to low and moderate-income households for minor home rehabilitation and accessibility improvements necessary to provide safe, decent and sanitary conditions.
4	Goal Name	Planning and Administration
	Goal Description	Costs related to the administration of the CDBG program and Fair Housing.

#### AP-35 Projects - 91.420, 91.220(d)

#### Introduction

The City of Overland Park proposes to undertake the following proposed projects and activities during Federal Fiscal Year (FFY) 2023 to address the priority needs and local objectives identified in the strategic plan. The City expects that the 2023 proposed Public Service projects will support more than 900 individuals and that Housing projects will support 12 renters and 22 owner-occupied households.

The City of Overland Park's Neighborhood Improvement Project, Habitat for Humanity's Minor Home Repair Program, and Johnson County Housing Services Department's Minor Home Repair Program addresses the prevention of slums and blight in the community. The project proposed by Friends of JCDS, Inc. includes housing rehabilitation of single-family homes utilized as group homes and will enhance the provision of accessible and affordable housing for individuals with disabilities. The remaining projects are public service projects that provide housing stabilization assistance, early childhood education, and services to low and moderate-income households.

#	Project Name
1	Public Service - Domestic Violence
2	Public Service - Emergency Assistance
3	Public Service - Homeless Services
4	Public Service - Child Care Services
5	Housing - Minor Home Repair
6	Housing - Group Home Rehabilitation
7	City of Overland Park Neighborhood Improvement Program
8	City of Overland Park Planning and Administration

Table 7 – Project Information

## Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Funding is allocated to projects based on eligibility and prioritized based on the priority needs and local objectives identified in the strategic plan.

The City of Overland Park experiences obstacles in addressing underserved needs due to lack of community partners who are able to provide the program or project that will fill a gap or serve a need. City staff regularly becomes involved in community conversations related to underserved needs in order to develop new partnerships that can address community needs.

#### AP-38 Project Summary

**Project Summary Information** 

1	Project Name	Public Service - Domestic Violence
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$17,500
	Description	Housing stability and emergency assistance to low- and moderate- income households impacted by domestic violence
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 30 low and moderate-income individuals will benefit from this project.
	Location Description	Overland Park, Kansas
	Planned Activities	CDBG funds will support Safehome Inc in providing financial assistance, including moving costs, utility and rent arrears, and payments for households leaving domestic violence and transitioning into permanent housing.
2	Project Name	Public Service - Emergency Assistance
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$56,000
	Description	Housing stability assistance for low- and moderate-income households in crisis in Overland Park.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 315 individuals will benefit from this project.
	Location Description	Overland Park, Kansas
	Planned Activities	CDBG funds will support activities carried out by Catholic Charities of Northeast Kansas, El Centro, Kansas City Metropolitan Lutheran Ministry, and The Salvation Army to provide emergency financial assistance, including rent, mortgage, and utility payments.

3	Droject Nome	Public Service - Homeless Services
	Project Name	
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$24,250
	Description	Emergency services and assistance, including case management, for homeless households in Overland Park, Kansas
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 46 individuals will benefit from this project.
	Location Description	Overland Park, Kansas
	Planned Activities	CDBG funds will support Hillcrest Transitional Housing and Johnson County Interfaith Hospitality Network in providing temporary shelter for homeless households; case management services; and financial assistance, including utility and rent payments, for households transitioning into permanent housing.
4	Project Name	Public Service - Child Care Services
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$14,750
	Description	Early childhood education for young children from low- and moderate- income households in Overland Park, Kansas
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 50 individuals will benefit from this project.
	Location Description	Overland Park, Kansas
	Planned Activities	CDBG funds will support operational costs at Growing Futures Early Education Center, a Head Start provider.

5	Project Name	Housing - Minor Home Repair
	Target Area	· ·
	Goals Supported	Housing Rehabilitation
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$158,000
	Description	Minor home repairs for income eligible households in Overland Park, Kansas
	Target Date	12/31/2024
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 22 households will benefit from this project.
	Location Description	Overland Park, Kansas
	Planned Activities	CDBG funds will support Johnson County Housing Services and Habitat for Humanity of Kansas City in carrying out rehabilitation of owner- occupied single and multi-family homes, including health and safety issues, major mechanical systems, and stabilizing the structure of the property.
6	Project Name	Housing - Group Home Rehabilitation
	Target Area	
	Goals Supported	Housing Rehabilitation
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$79,500
	Description	Accessibility improvements to group homes that provide permanent housing
	Target Date	12/31/2024
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 12 individuals will be assisted with this project.
	Location Description	Overland Park, Kansas
	Planned Activities	CDBG funds will support Friends of JCDS as they make accessibility upgrades and rehabilitation improvements to group homes that serve adults with developmental disabilities.

7	Project Name	City of Overland Park Neighborhood Improvement Program
	Target Area	
	Goals Supported	Neighborhood Improvement and Stability
	Needs Addressed	Non-Housing Community Development
	Funding	CDBG: \$300,000
	Description	Improvements to public infrastructure and facilities.
	Target Date	12/31/2024
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 500 persons will benefit from this project
	Location Description	Overland Park, Kansas
	Planned Activities	Improvements to public infrastructure and facilities, including park improvements
8	Project Name	City of Overland Park Planning and Administration
	Target Area	
	Goals Supported	Planning and Administration
	Needs Addressed	
	Funding	CDBG: \$100,000
	Description	CDBG program administrative and Fair Housing expenses
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Overland Park, Kansas
	Planned Activities	Grant administration and Fair Housing costs

#### AP-50 Geographic Distribution - 91.420, 91.220(f)

## Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Overland Park will not allocate CDBG funding geographically. Public infrastructure projects will be located in census block groups that exceed the 42.02% low and moderate-income threshold. Other CDBG funded projects will be available citywide to households that meet the income-based eligibility criteria.

The City targets all CDBG funded projects exclusively to low and moderate-income neighborhoods of Overland Park, Kansas. The City bases funding on neighborhood need as revealed by Neighborhood Indicators and as described by community feedback.

#### **Geographic Distribution**

Target Area	Percentage of Funds

Table 8 - Geographic Distribution

#### Rationale for the priorities for allocating investments geographically

In an effort to provide neighborhood stability in the older sections of the city, the City of Overland Park regularly meets with neighborhood leaders through the Neighborhood Executive Committee to receive their feedback on the improvements needed in their communities and to discuss how not addressing issues allows for disrepair in these communities and causes otherwise livable neighborhoods to become blighted.

#### Discussion

The City of Overland Park seeks to target those areas HUD has indicated to be in the low to moderateincome areas by providing improvement projects for streets, street lighting, neighborhood park improvements, curbs, sidewalks and other public amenities that will keep neighborhoods safe and livable.

#### AP-75 Barriers to affordable housing -91.420, 91.220(j) Introduction

The 2021 Johnson County Housing Study found that, in order to meet current and future population growth and housing demands, Overland Park needs an additional approximately 4,600 owner-occupied units priced below \$250,000 and 2,700 rental units with rents below \$1,000 per month (in 2018 dollars). The City of Overland Park recognizes this need for increased affordability and is in ongoing conversations with regional partners to identify solutions and reduce barriers to housing.

#### Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City utilizes extensive data analysis termed "Neighborhood Indicators," which use more than a dozen sources of geographically linked data on housing stock, occupancy, homeownership, population, income, code enforcement, and crime-related incidents. A weighted scoring system applied to data from the past five years helps to identify emerging trends and effects of external factors, such as changing social and economic conditions. The City will continue to evaluate how public policies affect affordable housing through the comparison of the data to programs, such as the City's Rental Licensing Program, which addresses code deficiencies within rental housing in Overland Park.

The rental licensing program, which was initiated in 2017, requires bi-annual inspections of all rental properties. The program's goal is to proactively address property maintenance code violations and improve conditions of all residential rental units.

The City's Neighborhood Services Section is discussing how to reimagine the City's Fair Housing efforts and best address impediments to fair and affordable housing.

Finally, housing needs and recommendations are currently being assessed as part of the City's comprehensive plan update, which kicked off in 2022. These recommendations could include changes in zoning regulations and ordinances that currently hinder the development of affordable housing.

#### Discussion

#### AP-85 Other Actions - 91.420, 91.220(k)

#### Introduction

During years 2020-2024, the City of Overland Park plans to focus its CDBG resources to make neighborhood improvements in the low and moderate-income areas of the city. Neighborhood Indicators show that these areas may become blighted if actions are not taken during the next five years to prevent deteriorating conditions.

The City will focus on minor home rehabilitation, street reconstruction, street lighting improvements, new curbs and sidewalks, and upgrading park and public amenities, such as park benches and walking trails.

#### Actions planned to address obstacles to meeting underserved needs

Advertise funding and grant opportunities in local newspapers, the city's website, and quarterly citywide newsletters that funds are available to assist with:

1. Neighborhood improvements, such as park improvements, street reconstruction, curbs, sidewalks and improved street lighting;

- 2. Minor home rehabilitation; and
- 3. Accessibility updates or improvements.

#### Actions planned to foster and maintain affordable housing

In this Annual Action Plan, the City of Overland Park provides funding to the Johnson County Housing Services Department and Habitat for Humanity of Kansas City for the Minor Home Rehabilitation Program. This program strengthens neighborhoods through improvements to the quality of existing housing for low and moderate-income households. Financial support for this program fosters and maintains affordable housing by assisting low-income households with maintaining the safety of their housing through home repair projects that they may not otherwise be able to address. The City will also continue to provide match funding to Johnson County's HOME Program in order to increase the number of low-income households that will be able to receive home rehabilitation projects that are vital to the long-term stability of their houses.

Additionally, this Action Plan provides funding to Catholic Charities, El Centro, Hillcrest Transitional Housing, Johnson County Interfaith Hospitality Network, The Salvation Army, and Metropolitan Lutheran Ministry, which provide emergency assistance to households with housing instability. These programs assist low-income households in maintaining their housing, as well as providing case management services to connect households to affordable housing options within the community. Additional City funds are provided to Johnson County and United Community Services to meet non-CDBG eligible resident needs. Lastly, Friends of JCDS provides affordable housing in group homes to adults with disabilities who receive services from Johnson County Development Supports. The group homes are rehabilitated, brought up to current building code standards, and made accessible for current and future residents. Each resident currently pays an affordable rent of \$345 per month.

In 2017, the City began a rental licensing program that requires bi-annual inspections of all rental properties. Its aim is to proactively address property maintenance code violations and improve conditions of all residential rental units.

In 2023, the City is expected to complete the comprehensive plan update and begin to incorporate recommendations from that plan that promote and support affordable housing.

#### Actions planned to reduce lead-based paint hazards

The Johnson County Minor Home Repair Program (MHR) addresses all minor home repair projects that potentially disturb lead-based paint in compliance with 24 CFR Part 35. The county has staff trained in Lead Safe Practices, certified as lead-based paint inspectors and risk assessors, along with several contractors certified as lead-based abatement supervisors and certified lead-based workers. The terms and conditions established in the city's contract with the county for the MHR program require the county to meet federal rules and regulations regarding lead-based paint. The City approves the scope of work for each project as well as each Tier II Environmental Review Reports and monitors program compliance with lead-based paint requirements. When lead-based paint hazards are identified, city staff and Johnson County staff work together to assure the correct measures are taken to protect occupants and workers.

The program operated by Habitat for Humanity will be a new activity and city staff will work with Habitat employees to create a process similar to the one we have with Johnson County.

#### Actions planned to reduce the number of poverty-level families

This is a countywide, statewide and nation-wide effort. The City of Overland Park will continue to look for opportunities for collaboration in efforts that reduce the stress faced by poverty-level families through efforts towards providing safe neighborhoods, neighborhood stabilization programs, education opportunities, and housing stabilization services and assistance.

Through a long-standing collaboration with United Community Services, the City provides funding annually to the Human Services Fund to provide financial support to various social service agencies that provide services to low-income households. This collaboration ensures that the City identifies and addresses the needs of those who live and work within the city.

The City will also continue to support minor home repair for low-income households by partnering with Johnson County and Habitat for Humanity. In addition, the City's Rental Licensing Program, operated

Annual Action Plan

through the Community Services Division, addresses deficiencies within rental housing.

#### Actions planned to develop institutional structure

The City of Overland Park's Planning and Development Services Department manages the administration of the Community Development Block Grant Program. In 2016, the City undertook a multi-departmental restructuring for the administration of all aspects of the CDBG program, including but not limited to segregation of duties, appropriate legal support, and cross-training for the environmental review process.

In 2022 staff worked to update and better document policies and procedures around CDBG processes. Having these policies and procedures documented will assist in cross-training and succession planning. Staff will review the documents on an annual basis to ensure the City remains in compliance with CDBG operations and requirements.

## Actions planned to enhance coordination between public and private housing and social service agencies

The City of Overland Park will continue to work with the Johnson County Continuum of Care in order to monitor the impact of the services provided by agencies with projects funded through CDBG.

Additionally, the City of Overland Park will continue to provide support for the housing stability needs of community members with grants to Johnson County's financial assistance programs through the City's general funds. The City will also continue to collaborate with United Community Services to provide financial support to local social service agencies that provide vital stabilization services to low-income households within the community.

The Neighborhood Services Section facilitates the Neighborhood Executive Committee which is comprised of neighborhood leaders and homeowners throughout Overland Park. The NEC meets regularly and often hears presentations from local social service agencies including, Johnson County Mental Health Services, Johnson County Area on Aging, Kansas State Extension Office, and Community Capital Fund. These meetings create an opportunity for education, discussion, and connection to resources. In 2022, the NEC discussed housing stock and affordability, and received an update from the Parks and Forestry Department of Overland Park on the status of Neighborhood Improvement Projects.

#### Discussion

The Strategic Plan of the 2020-2024 Consolidated Plan reflects areas of intent for how the anticipated CDBG funding will be implemented and shows the efforts planned for neighborhood improvements.

#### Program Specific Requirements

#### AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

As shown below, the City will direct 90% of all CDBG funding received to eligible program activities that benefit persons of low and moderate-income. The City has not participated in any of the activities listed below in items 1-5.

If needed, the City will have additional funding available for any urgent need activity that may arise for income-eligible persons or areas.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit	
persons of low and moderate income. Overall Benefit - A consecutive period of one,	
two or three years may be used to determine that a minimum overall benefit of 70%	
of CDBG funds is used to benefit persons of low and moderate income. Specify the	

years covered that include this Annual Action Plan.

90.00%

#### Discussion

Other than administrative cost, Overland Park consistently spends its CDBG dollars to benefit low and moderate-income persons and only provide neighborhood improvements in block groups that are determined by HUD to be CDBG eligible areas.